

CITY OF GARY, INDIANA
NOTICE OF SUBSTANTIAL AMENDMENT TO THE 2019 ANNUAL ACTION PLAN
CDBG CARES Act (CDBG-CV) 06/09/2022

Background:

The City of Gary's federal Consolidated Plan details the funding strategy for the Community Development Block Grant (CDBG), Emergency Solutions Grant (ESG), and HOME Investment Partnerships (HOME) Grant for the period between 2016 and 2020. The Annual Action Plan details each year, within the 5-year Consolidated Plan, and outlines the implementation of annual funding, which is developed through significant public input, analyses, and planning.

The City of Gary's Citizen Participation Plan (CPP) describes the efforts that the City will take to encourage its residents to participate in developing these plans. It also provides requirements for public process when a "substantial amendment" to the Annual Action Plan is proposed. The following changes constitute a substantial amendment and require public notice as described in the CPP:

- A significant change to an activity's funding priorities or procedures for distribution of funds
- Funding of a new activity not previously described in the Annual Action Plan
- Substantial change in the scope, purpose, location or beneficiary of an activity
- Increases by the greater of 10% change of the total allocation of the City for the year

However, due to COVID-19, the United States Department of Housing and Urban Development (HUD) has issued guidance that waives the Citizen Participation Plan requirements for entitlement recipients, provided that (1) no fewer than five days are provided for public comment and that (2) reasonable notice and the opportunity to comment is provided.

Additionally, HUD has awarded supplemental funding through the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) or CDBG-CV that requires programming in the 2019 Annual Action Plan.

Proposed Substantial Amendments:

The City of Gary is proposing the following amendments to the 2019 Annual Action Plan to its Community Development Block Grant (CDBG-CV) funding established by the CARES Act in the amount of \$2,367,193 to delete, increase, decrease activities originally identified.

Reprogramming CDBG-CV activities

In order to be responsive to the needs of the City of Gary in preparing, preventing, and responding to coronavirus and its impact on people at risk of and experiencing homelessness, the City of Gary will routinely reevaluate our funding decisions throughout the period of performance. Consistent with the terms of all subrecipient grant agreements or contracts, the City of Gary intends to reprogram CDBG-CV funding between selected activities or to include additional activities if/when necessary, based on infection control needs and response efforts related to preventing, preparing and responding to COVID-19.

Analysis

This proposal qualifies as a substantial amendment because it meets the criteria below:

- A significant change to an activity's funding priorities or procedures for distribution of funds
- Funding of a new project not previously described in the Annual Action Plan

Changes to the 2019 Annual Action Plan are primarily a result of:

1. Canceling the GEO Academies activity under the CV-PUBLIC SERVICES PROJECT and reallocating \$130,809.96 to the new CV-PUBLIC FACILITY PROJECT ACTIVITY;
2. Decreasing the Mortgage Assistance activity from \$100,000 to \$20,000 under the CV-PUBLIC SERVICES PROJECT and reallocating \$80,000 to the new CV-PUBLIC FACILITY PROJECT ACTIVITY;
3. Decreasing the CV-GENERAL ADMINISTRATION PROJECT from \$275,430 to \$10,000 and reallocating \$265,430 to the new CV-PUBLIC FACILITY PROJECT ACTIVITY;

4. Adding a CV-PUBLIC FACILITY PROJECT; and

Amend Project No. 54 CV-PUBLIC SERVICES

On pages 77-79, of the approved 2019 Annual Action Plan, amend Project No. 54 CV-PUBLIC SERVICES.

54	Project Name	CV-PUBLIC SERVICES
	Target Area	CITYWIDE
	Goals Supported	CD-3 Public Services
	Needs Addressed	Community Development Priority
	Funding	CDBG-CV: \$1,696,098
	Description	The City will utilize CDBG-CV funds to support programs to prevent, prepare for, and respond to the COVID-19 emergency. CDBG-CV funds will be used to support Public Services programs that will provide meal delivery; provide food and other household necessities; provide PPE equipment and additional cleaning products; provide utility and mortgage assistance; provide COVID-19 testing to prevent the spread of COVID-19; and provide a food locker system for homeless persons.
	Target Date	12/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	Estimated 80,637 extremely low to low income persons will benefit from the proposed activities.
	Location Description	5718 W. 9th Ave., Gary, IN 46406; 220 W. 5th Ave., Gary, IN 46402; 501 S. Lake St., Gary, IN 46403; 3953 Broadway, Gary, IN 46409; 1145 W. 5th Ave., Gary, IN 46402; 940 Broadway, Gary, IN 46402; and 401 Broadway, Gary, IN 46402
	Planned Activities	<p>Church of God in Christ, Inc. Food Pantry - \$9,800 Prevent the spread of COVID-19 by providing food and other household necessities. Estimated 200 persons will benefit. LMC 05W Food Banks 24 CFR 570.201(e)</p> <p>Food Bank of NWI - \$70,000 Prevent the spread of COVID-19 by providing food/groceries, to an estimated 1,812 senior/disabled residents of 5 Gary locations and also to an estimated 20 victims (women/children) of domestic violence in the care Gary Commission for Women to help sustain them during the COVID-19 crisis and beyond. LMC Presumed Benefit 05W Food Banks 24 CFR 570.201(e)</p> <p>Gary Public Library PPE Equipment/Supplies - \$27,697 Prevent the spread of COVID-19 by providing PPE and cleaning supplies to the three (3) library branches in the City of Gary. Estimated 76,600 persons will benefit. LMA 05Z Other Public Services 24 CFR 570.201(e)</p> <p>Meals on Wheels of NWI - \$317,101 Prevent and respond to COVID-19 by delivering meals through 12/31/2021 to 903 Gary seniors, disabled, and vulnerable residents to allow them to stay in their homes; for PPE to provide this service; for partial equipment cost to produce frozen meals for supplemental nutrition on weekends; for hazard pay; and for a wellness check and socialization program for clients due to the COVID-19 pandemic. LMC Presumed Benefit 05Z Other Public Services 24 CFR 570.201(e)</p>

	<p>Gary Health Department - \$476,820 Outreach Program to prevent, prepare, and respond to COVID-19 by providing testing to an estimated 800 low to moderate income persons, administering vaccines to an estimated 300 persons, providing incentives to encourage vaccinations, providing public health education and surveillance, providing community outreach services that will decrease the barriers of transportation to receive care, and provide equipment, supplies, and materials necessary to carry out the services. LMC 05M Health Services 24 CFR 570.201(e)</p> <p>Catholic Charities of the Diocese of Gary, Inc. - \$150,000 Community Outreach Utility Assistance Program to prevent homelessness due to COVID-19 by providing utility assistance to an estimated 100 eligible low to moderate income Gary households who reside in the City of Gary Corporate City Limits. Funds will assist with up to 6 consecutive months of utility payments to the utility company (NIPSCO, American Water, Gary Sanitary District). Households must be residing in the property, have had difficulty paying their utilities as a result of the COVID-19 pandemic through job loss, reduction of job hours, closure of employer, etc. Eligible applicants must provide proof of income before and after the COVID-19 related financial hardship, proof of job loss, reduction of job hours, closure of employer business, proof of past due utility bills that occurred after March 6, 2020, and cannot have accepted any other emergency utility assistance funding for the same period being requested. LMH 05Q Subsistence Payments 24 CFR 570.207(b)(4)</p> <p>City of Gary Community Development - \$20,000 Mortgage Assistance Program to prevent homelessness due to COVID-19 by providing mortgage assistance, up to a maximum of \$10,000, to an estimated 2 eligible low to moderate income households to alleviate the housing burden to those that have lost their employment income as a result of the COVID-19 pandemic. Funds will assist with up to 3 consecutive months of mortgage payments to financial institutions. Households requesting assistance must reside in their property, have had difficulty paying their mortgage as a result of the COVID-19 pandemic through job loss, reduction of job hours, closure of employer, etc. and the property must be located in the City of Gary Corporate City Limits. Eligible applicants must provide proof of income before and after the COVID-19 related financial hardship, provide proof of mortgage arrearage that occurred after March 6, 2020, and cannot have accepted any other emergency mortgage assistance funding for the same period being requested, such as Indiana Housing & Community Development Authority (IHCA) mortgage relief. LMH 05Q Subsistence Payments 24 CFR 570.207(b)(4)</p> <p>Food Bank of NWI - \$624,680 Refrigerated food locker system to respond to COVID-19 by providing the homeless with food and nutrition while on the streets. The food locker system will be filled with sandwiches, chips, fruit, snacks and water on site at Edgewater Behavioral Health Services located at 1100 W. 6th Ave. in Gary which is centrally located and easily accessible. Individuals will use a one-time code to enter the locker to receive food. The Food Bank of NWI project will also use funds for travel costs of staff to support the provision of essential services such as case management. An estimated 200 homeless persons will be provided services. LMC Presumed Benefit 05W Food Banks 24 CFR 570.201(e)</p> <p>GEO Academies - cancelled</p>
--	---

Amend Project No. 55 CV-GENERAL ADMINISTRATION

On page 80, of the approved 2019 Annual Action Plan, amend Project No. 55 CV-GENERAL ADMINISTRATION from \$275,430 to \$10,000.

55	Project Name	CV-General Administration
	Target Area	CITYWIDE
	Goals Supported	AM-1 Overall Coordination
	Needs Addressed	Community Development Priority
	Funding	CDBG-CV: \$10,000
	Description	The City will utilize CDBG-CV1 (\$10,000) in administration funds to support programs to prevent, prepare for, and respond to the COVID-19 emergency. CDBG-CV funds will be used to provide overall program management and oversight.
	Target Date	12/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	401 Broadway, Gary, IN
	Planned Activities	General Administration, 21A General Program Administration 24 CFR 570.206

Add Project No. 57 CV-PUBLIC FACILITY

On page 81, of the approved 2019 Annual Action Plan, add Project No. 57 CV-PUBLIC FACILITY.

57	Project Name	CV-PUBLIC FACILITY
	Target Area	CITYWIDE
	Goals Supported	CD-1 Community Facilities
	Needs Addressed	Community Development Priority
	Funding	CDBG-CV: \$661,095
	Description	The City will utilize CDBG-CV funds to support programs to prevent, prepare for, and respond to the COVID-19 emergency. CDBG-CV funds will be used to support Public Facility programs that will provide an emergency shelter/warming-cooling center for homeless persons and those in need.
	Target Date	12/31/2025
	Estimate the number and type of families that will benefit from the proposed activities	Estimated 100 extremely low to low income persons will benefit from the proposed activities.
	Location Description	4101 Washington St., Gary, IN 46408

Planned Activities	Gary Health Department Emergency Shelter/Warming-Cooling Center - \$661,095 The City will utilize CDBG-CV funds to support programs to prevent, prepare for, and respond to the COVID-19 emergency. CDBG-CV funds will be used to support the Gary Health Department for the repurposing of an existing former Fire Station, with approximately 5,456 SF, into a new Emergency Shelter/Warming-Cooling Center to house up to 25 individuals, 2-per room, for overnight stays. The new Center will at a minimum, house the following program elements: 2 administrative offices, work stations for up to 3 staff members, a small physical assessment room, a recreational room, a library, a staff lounge with a kitchenette, public toilets and showers and a small outdoor play area. The need for an elevator for universal access to the second level will be determined and any designs for such will be an additional service. LMC 03C Homeless Facilities (not operating costs) 24 CFR 570.201(c)
---------------------------	--

Public Process

The City of Gary Department of Community Development is providing notice of a Five-Day Public Comment Period as part of the HUD Public Participation Exemption Process and one Virtual Public Hearing will be held to provide opportunities for public comment:

- June 27, 2022, City of Gary consideration of CDBG-CV Substantial Amendments adoption, 4:30 p.m., Virtual Zoom Public Hearing, which can be found here: <https://gary.gov/public-notices/>
- You can also view the document on our website at <https://gary.gov/community-development/consolidated-plansannual-action-planscapers/> by clicking on 2019 Annual Action Plan and then Community Development Block Grant (CDBG-CV) Cares Act Funding Substantial Amendments

The City encourages public participation in its Virtual Zoom Public Hearing. To participate in the Virtual Zoom Public Hearing:

1. **Topic:** PUBLIC HEARING - SUBSTANTIAL AMENDMENT - CDBG-CV FUNDS
Date/Time: June 27, 2022 04:30 PM Central Time (US and Canada)

Join Zoom Meeting
<https://us06web.zoom.us/j/84856607230>

Meeting ID: 848 5660 7230
One tap mobile
+16465588656,,84856607230# US (New York)
+13017158592,,84856607230# US (Washington DC)

Dial by your location
+1 646 558 8656 US (New York)
+1 301 715 8592 US (Washington DC)
+1 312 626 6799 US (Chicago)
+1 720 707 2699 US (Denver)
+1 253 215 8782 US (Tacoma)
+1 346 248 7799 US (Houston)

Meeting ID: 848 5660 7230
Find your local number: <https://us06web.zoom.us/j/84856607230>

2. **Written Questions/Comments:** Written questions/comments will be accepted prior to or after the Virtual Zoom Public Hearing and may also be submitted within the 5-Day Public Review and Comment Period after the date of the Virtual Zoom Public Hearing. You may also request that your written comments/questions be read into the

record at the appropriate time during the meeting. Time limits will be enforced. Therefore, written comments that are read into the record must be limited to 3 minutes. Such requests must be received by Community Development at least 48 hours in advance of the Public Hearing. Comments/questions will be incorporated into the final document and submitted to the U.S. Department of Housing and urban Development (HUD). Questions/Comments may be submitted as follows:

- Via email: Ms. Kimberly McClam: kmccclam@gary.gov
Please indicate: PUBLIC HEARING-SUBSTANTIAL AMENDMENT-CDBG-CV FUNDS
in the subject line.
- Via Telephone: Ms. Kimberly McClam (219) 881-5075
- Via US Mail: Ms. Kimberly McClam
Department of Community Development
PUBLIC HEARING-SUBSTANTIAL AMENDMENT-CDBG-CV
401 Broadway, Suite 300
Gary, IN 46402

3. Request to Speak: If you are interested in speaking, please contact Ms. Kimberly McClam to complete the Request to Speak form no later than Noon, June 17, 2022, to be placed on the participant list. Please note that the City anticipates to address any questions during the meeting. For such questions/ comments, there is no need to submit a request to speak.

4. Special Accommodations: Anyone who requires an auxiliary aid or service for effective communication or activity of the City of Gary, Indiana, should contact Ms. McClam at least five (5) days prior to the meeting and no later than June 17, 2022. The City of Gary, Indiana, will generally, upon request, provide appropriate aids and services leading to effective communication for qualified persons with disabilities so they can participate equally. In the City of Gary, Indiana, these aids and services include: qualified sign language interpreters, documents in Braille and other ways of making information and communications accessible to people who have speech, hearing or vision impairments.

For additional information or assistance, please contact Ms. Evelyn Aponte in Community Development (eaponte@gary.gov /219-881-5075) **prior to** the Public Hearing.